The purpose of this document is to define the cost category codes used for rooms during space surveys. The results of the space survey determine how most of the facility costs in the F&A or indirect cost proposal (depreciation, interest, and operations and maintenance expenses) will allocate to the institute’s direct functions such as instruction and organized research. Because space has a substantial impact upon the F&A rate, it is essential to code each room with the correct cost category code to match its function.

This document is continually being updated; we would appreciate any information and/or insight that would help us develop stronger policies for NMIMT’s research community.
Table of Contents

I. Introduction ................................................................................................................................... 3
   A. Cost Categories ......................................................................................................................... 3

II. Major Functions of the Institute ................................................................................................. 4
   A. Instruction (IN) ......................................................................................................................... 4
      a. Non-sponsored Teaching and Training ............................................................................... 4
      b. Departmental Research ........................................................................................................ 4
   B. Organized Research (SR) ......................................................................................................... 4
   C. Other Sponsored Activities (SO) ............................................................................................... 5
   D. Other Institutional Activities (OA) ............................................................................................ 5

III. Indirect (F&A) Cost Pools .......................................................................................................... 6
   A. General Administration (GA) .................................................................................................... 6
   B. Departmental Administration (DA) ........................................................................................... 6
   C. Sponsored Projects Administration (SP) .................................................................................... 6
   D. Student Administration and Services (SS) ............................................................................... 6
   E. Operations and Maintenance (OM) ............................................................................................ 7
   F. Library (LI) ............................................................................................................................... 7

IV. F&A Exclusion Codes .................................................................................................................. 8
   A. Service Center (RC) .................................................................................................................. 8
   B. Exclude (EX) ............................................................................................................................. 8

V. Space-only Designation ................................................................................................................. 9
   A. Joint Use (JT) ............................................................................................................................ 9
   B. Unassigned (UA) ....................................................................................................................... 9
   C. Vacant (VA) ............................................................................................................................. 9

VI. References .................................................................................................................................. 10
### I. Introduction

Assigning functions or uses to space is one of the most critical parts of the Facilities and Administrative (F&A), or indirect, cost proposal. The results of the space survey determine how most of the facility costs in the F&A cost proposal (depreciation, interest, and operations and maintenance expenses) will be allocated to the institute’s direct functions, such as instruction and organized research. Because space has a substantial impact upon the F&A rate, it is essential to code each room with the correct cost category code according to its function.

The space study must be reviewed periodically, but not less frequently than every two years, and updated, if necessary, and used consistently (the Office of Management and Budget’s [OMB] Circular A-21, Section E.2.d.(3).(e))

Definitions of each cost category/function are listed below. The cost category codes discussed in this document are color coded. Green indicates an F&A cost pool code. Red indicates a benefiting function code that denotes either an F&A rate applied to sponsored projects or a function that receives a portion of F&A costs that the government does not reimburse. Blue indicates categories that are either excluded from F&A or are grouped to be allocated to functions according to specifically defined criteria.

#### A. Cost Categories

**Major Functions (Direct Cost Pools):**

- **IN** Instruction and Departmental Research
- **SR** Organized Research (Sponsored and University Research)
- **SO** Other Sponsored Activities
- **OA** Other Institutional Activities

**Indirect Cost Pools:**

- **GA** General Administration
- **DA** Departmental Administration
- **SP** Sponsored Projects Administration
- **SS** Student Administration & Services
- **OM** Operations and Maintenance
- **LI** Library

**F&A Exclusion Codes:**

- **RC** Service Center (when space is part of service center rate)
- **EX** Exclude (non-expense funds)

**Space only designation:**

- **JT** Joint Use
- **UA** Unassigned
- **VA** Vacant
II. Major Functions of the Institute

A. Instruction (IN)

Space used for teaching and training activities. This includes space used for class, student counseling, grading, class preparation and departmental research defined as development or scholarly activities not separately budgeted and accounted for as research. (A-21 Section B.1.a.)

a. Non-sponsored Teaching and Training

This term includes all non-sponsored teaching and training activities, whether they are offered for credits toward a degree or certificate or on a non-credit basis. Instructional activities include classroom teaching, preparing and typing of examinations and instructional materials, and grading examinations and assignments. This classification does not include space for research training separately budgeted for and classified as Sponsored Projects, (e.g., Organized Research—which includes University Research—or Other Sponsored Activities.

b. Departmental Research

Departmental research is funded internally from budgets that are not restricted to a specific project, which includes, but is not limited to, bridge funding for researchers in between research projects and start-up funding. This space includes labs and other research facilities used for activities that do not meet the definition of Organized Research.

Note: The key is whether the teaching or training activity that took place in the space was specifically proposed and received a budget and a specific scope of work related to that budget.

B. Organized Research (SR)

Also called, “Sponsored Research,” this function includes all research and development activities of the institute that are separately budgeted and accounted for on a specific project basis and research cost sharing. Organized research activities include the following:

- Research grants, contracts, and cooperative agreements sponsored by the federal government and nonfederal agencies and organizations (e.g. states, cities, foundations, corporations, etc.) and administered by the Restricted Funds Department (RFD).
- University research projects funded with institute funds, which are separately budgeted and accounted for and administered by Research and Economic Development (R&ED) (e.g., the Geophysical Research Center).
- Research cost sharing, which is related to organized research projects. This includes agency-required cost share and voluntary committed cost share (VUCS). VUCS should be included in space allocation. The government allows for facility cost recovery for VUCS because this type of cost share is not required or proposed as an inducement for award.
**Note:** To distinguish Organized Research from other major functions, “research” is defined as the systematic study directed toward fuller knowledge of the subject involved and includes rigorous inquiry, experiment or investigation. Research can also be described as pursuing new knowledge, understanding existing knowledge, or testing/proving existing knowledge.

Organized research projects require a proposal or other application to obtain funding, have a defined scope of work associated with the project, anticipate a "deliverable" result, and require that periodic financial and progress reports be submitted to the sponsor (OMB Circular A-21, Sections B.1.(b).1 and 2).

Whenever a room is coded as organized research, a BANNER FUND number must also be assigned to the room. Auditors are interested in matching space to base. To this end, they may request a list of specific projects that took place in the space.

**C. Other Sponsored Activities (SO)**

This type of space is used for programs and projects financed by federal and nonfederal agencies and organizations that involve the performance of work other than instruction and organized research. Examples of Other Sponsored Activities are sponsored training grants, public service projects, and public service conferences. Sponsored training refers to specific instructional or training activities established by grant, contract, or cooperative agreement. It also includes the sponsored training of individuals in research techniques (commonly called research training) (OMB Circular A-21, Section B.1. (c)).

**D. Other Institutional Activities (OA)**

This type of space is used for auxiliary enterprises, such as the operation of residence halls, dining halls, student unions, intercollegiate and intramural athletics, bookstores, faculty housing, student apartments, guest houses, theaters, public museums, community relations and development, and other similar auxiliary enterprises.

Currently it also includes student-related activities, such as counseling and career guidance, student advising, student publications, financial aid, admissions, registrar, student health services, and commencement. These student-related activities are considered Student Administration and Services (SS) (OMB Circular A-21, Section B.1. (d)).
III. Indirect (F&A) Cost Pools

A. General Administration (GA)
Space used for General Administration includes institutional activities that provide administrative support for the daily functioning of the entire institute, such as executive management, financial management and fiscal operations (accounting), general administrative services (such as personnel and payroll), and logistical services (such as campus mail and purchasing). Separate organizational units that specifically support sponsored programs, such as RFD and R&ED should be classified as Sponsored Projects Administration (OMB Circular A-21, Section F.5).

B. Departmental Administration (DA)
This type of space is used for the administrative activities performed by academic departments to support the primary programs of instruction, research, and other sponsored activities. This support includes the departmental chair and department-level administrative duties such as secretarial, personnel, payroll, purchasing, and other accounting activities. This space must include a portion of the Chairperson’s office, the departmental secretary’s entire space, any meeting rooms used to conduct general department business, any rooms used for general departmental storage, and departmental libraries used for both research and instruction. This function includes grant and contract proposal preparation for the solicitation of outside sponsors (OMB Circular A-21, Section F.6).

C. Sponsored Projects Administration (SP)
This space is used for all activities that involve the administration of separately budgeted research and development projects. Only R&ED and the RFD should have any activity under this function (OMB Circular A-21, Section F.7).

D. Student Administration and Services (SS)
This cost category includes space used for the administration of student affairs and student services, which includes admissions, registration, counseling and placement services, student advisement, and other services to students outside the classroom. Specific offices may include the Office of the Vice President for Student Affairs, the Dean of Students, the Admissions Office, the Registrar, the Student Financial Aid Office, Career Services, the Student Health Center, a portion of the Bursar’s Office, and other student services administration space. (OMB Circular A-21, Section F.9)

This classification is not used by NMIMT at this time. All space coded “SS” will be combined with Other Institute Activity (OA) for F&A. However, this distinction is still useful so that the effect can be measured in the future to determine the feasibility of utilizing a separate cost category for this administrative function.
E. Operations and Maintenance (OM)

Space used for Operations and Maintenance includes services related to the central administration, supervision, operation, maintenance, preservation, and protection of campus facilities. Services include janitorial and custodial services; repairs and ordinary or normal alterations to buildings, equipment, and furniture; design services; security; earthquake and disaster preparedness; environmental health and safety; property and equipment insurance; space and capital leasing; facility planning and management; care of grounds; and maintenance and operation of buildings and other physical facilities (OMB Circular A-21, Section F.4).

F. Library (LI)

Library space is used for activities that directly support the operation of the library. Departmentally funded libraries (which do not report to the central library system and do not have a "check out" system and librarian) should be treated as departmental administrative space (OMB Circular A-21, Section F.8).
IV. F&A Exclusion Codes

A. Service Center (RC)
This cost category is used to designate space that is directly charged to users of a specific service center. It is an exclusion code. Not all service centers recover the cost of space through their rate structures because the space is not used primarily or exclusively for service center activity. This is only for those who do incorporate the use of space in their service center rates. If you are unsure how space is recovered in your service center, contact RFDs Cost Accounting Office.

B. Exclude (EX)
This category is designated for funds that are not incorporated into F&A cost recovery. These are primarily non-expense funds.
V. Space-only Designation

A. Joint Use (JT)
This category designates space used for multiple functions, the proportions of which cannot be determined with a high degree of accuracy. Conference rooms, faculty offices, and TA/RA offices are examples of space that should be designated as Joint Use. Joint Use space will automatically be assigned functions in the same proportions as departmental salaries and wages. For example, if 15% of a department’s salaries and wages are charged directly to organized research grants, then 15% of that department’s jointly used space will be classified as organized research.

B. Unassigned (UA)
Unassigned space includes public common areas such as hallways, stairwells, elevators, and restrooms.

C. Vacant (VA)
Vacant space includes only that space which is vacant for the entire fiscal year. If the space is only vacant for part of the fiscal year, assign functions according to how it was used when it was occupied.

Note: During an audit, sometimes interviewees state that the space selected for audit is not in use. Remember, if the space was in use at any point during the fiscal year being audited, then, for the purposes of the audit, it is not considered vacant. You may state that although the space was in use for part of the fiscal year being audited, it is currently not in use.
VI. References